

Cabinet and Governor Appointed Agencies' Performance Audit Action Item(s) & Status

Washington State Patrol's Radio Narrowbanding Project

(See also <u>cabinet agency response</u> for full context to Washington State Auditor's Office (SAO) <u>report</u>, August 2016)

The Washington State Patrol (WSP) and the Department of Enterprise Services (DES) were included in this performance audit.

SAO Issues Summary:

- 1. Patrol would have benefited from a deeper understanding of its current system and available technology.
- 2. Patrol could have benefited from further analysis into whether merging with IWN provided the best benefit to the state and required Motorola for all equipment and radios.
- 3. Stronger project and contract management may have minimized project delays, system performance issues and likely budget over-runs.
- 4. The Patrol has effectively communicated with its public safety partners throughout the project. While other stakeholders have expressed concerns about the amount of project information that has been available in the past, project transparency has recently improved.

SAO Recommendations (Rec) Summary:

To WSP:

- 1. Over the short-term, mid-term and long-term, assess whether it is advantageous to stay merged with the IWN system.
- 2. Work with the Governor's Office to establish the minimum acceptable statewide coverage.
- 3. Work with the Legislature to approve funding for needed upfront engineering studies, then conduct the studies to determine how much it will cost to achieve that coverage.
- 4. Using the studies, work with OFM to establish an informed long-term plan and budget request for future project work.
 - a. Connect this long-term plan to the upcoming phase-two narrowbanding effort and the subsequent vendor contracts that will support that effort.
 - b. Make sure its request for funding for the second phase includes project management and procurement costs that were not included in the budget for the first phase.
- 5. Using the studies and long-term plan, work with the Legislature to help it decide the amount of project funding.
- 6. Prepare monthly online reports that disclose the status of its phase-one and future phase-two narrow-banding projects to make sure all stakeholders receive timely information.
- 7. Once project funding is established for the FCC phase-two narrowbanding: Establish needed project management tools and resources before signing any contracts for goods and services.
- 8. Once project funding is established for the FCC phase-two narrowbanding: Establish contract coverage requirements that match what the Governor's Office has agreed to, and are based on engineering studies and available funding.

To DES:

- 9. Work with the Patrol to:
 - a. Establish each agency's roles and responsibilities in a written agreement.
 - b. Assure the proper scoping of future contract amendments.
 - c. Identify criteria for determining when the contract is complete and each agency's part in making that determination.



The table below shows the current status of action items the agency initiated to address issues identified in the performance audit report. Please see the *cabinet agency response* for additional context and any additional steps already taken.

For an explanation of the columns below, see the legend.

Issue/	Status	Action Steps	Lead	Due	Current	Budget	Legislation	Notes
Rec			Agency	Date	Resources	Impact?	Required?	
			Ŭ,		?			
Rec 1	In progress	WSP has begun preliminary	WSP	12/16	No	Yes	No	A preliminary plan and budgetary document
		engineering work, in						have been completed. WSP has been in
		conjunction with the vendor,						discussion with the FBI/IWN regarding
		to evaluate options for						options and timetables. The best option will
		changing the connection						be to upgrade the WSP and FBI master sites
		between IWN and WSP's radio						to a version capable of supporting a P25 ISSI
		system. WSP is evaluating the						interface. Both organizations are supportive
		use of a Project 25 Inter RF						of this approach. Detailed planning is
		Subsystem Interface (P25 ISSI)						underway.
		as a means of linking to other						
		radio systems. The use of such						
		an interface with IWN may						
		allow continued system						
		integration while reducing						
		potentially problematic						
		dependencies associated with						
		a single merged system, as						
		identified in the audit report.						
Rec 1	In progress	Brief agency management and	WSP	7/17	Yes	No	No	Initial executive-level briefings have been
		stakeholders on the benefits,						completed. On-going status reports are
		concerns, costs and impacts of						being provided.
		changing from a merged						
		system to a system using the						
		P25 ISSI connection						
Rec 1	In progress	If the decision to separate the	WSP	TBD	No	Yes	No	Budget request development is underway
		systems is made, WSP will						and slated for the 2019 legislative session.
		pursue appropriate budget						
		requests and state						
		procurement procedures to						
		accomplish the transition in a						
		timely manner.						



Issue/	Status	Action Steps	Lead	Due	Current	Budget	Legislation	Notes
Rec			Agency	Date	Resources	Impact?	Required?	
					?			
Rec 2	In progress	Conduct an analysis to determine the minimum statewide public safety-grade radio coverage standard appropriate for WSP's use. This analysis will review published industry standards, comparable statewide system specifications, and stakeholder input to define coverage standards.	WSP	6/17	No	Yes	No	This analysis is underway. WSP is continuing the review of other state law enforcement radio systems to understand their design and coverage standards. Stakeholder input is being gathered.
Rec 3	Completed	WSP has prepared a budget request for an engineering study, as referenced by the SAO in its audit. WSP will follow established IT investment policies and request approval to pursue this study from the OCIO and the SIEC.	WSP	10/16	No	Yes	No	An engineering study was partially funded in the 2017-2019 transportation budget. Clarification from the legislature is needed on the expected outcomes from the study.
Rec 3	Completed	Submit a budget request for the engineering study to OFM	WSP	9/16	No	Yes	No	
Rec 3	In progress	If funded in 2017, WSP will work with DES to contract with a qualified professional engineering firm to perform the statewide engineering study, which will include the agreed upon coverage requirements. Completion of the engineering study is expected to take approximately one year from the start of contract	WSP	TBD	No	Yes	No	WSP has begun preparation for a competitive procurement of an engineering firm in accordance with DES procurement policies.



1	0		1	D	0	D. J. J.	and the second second	Notes
Issue/	Status	Action Steps	Lead	Due	Current	Budget	Legislation	Notes
Rec			Agency	Date	Resources	Impact?	Required?	
					?			
Rec 4	Not	WSP will use the results of the	WSP	TBD	No	Yes	No	Internal agency strategic planning efforts are
	started	engineering study, including						underway. The resulting strategic plan will
		the coverage requirement						be influenced by the outcomes of the
		standard agreed to by the						engineering study.
		Governor's Office, to work						
		with OFM in developing a						
		strategic plan for future						
		system development. Any planned system upgrades will						
		comply with narrowbanding						
		phase two requirements. This						
		strategic plan will also include						
		appropriate project						
		management and						
		procurement resources						
Rec 5	Not	WSP will use the results of the	WSP	TBD	Yes	No	No	No change
	started	engineering study or studies,						Ũ
		including the coverage						
		requirement standard agreed						
		to by the Governor's Office, to						
		prepare a request for						
		information for release to the						
		vendor community.						
Rec 5	Not	Upon receipt of vendor	WSP	TBD	Yes	No	No	No change
	started	information and in accordance						
		with its system strategic plan,						
		WSP will develop an						
		appropriate budget request						
		aligned with the state's IT						
		investment procedures and						
DecC	Comulata	requirements.			Vaa	Ne	Ne	
Rec 6	Complete	WSP publishes monthly phase	WSP	N/A	Yes	No	No	No change
	and	one project reports on the						
	ongoing	OCIO's IT project dashboard.						
		This will continue throughout				1		



Issue/ Rec	Status	Action Steps	Lead Agency	Due Date	Current Resources ?	Budget Impact?	Legislation Required?	Notes
		completion of phase one Narrowbanding.						
Rec 6	Not started	When any future large-scale system expansion, system upgrade, or narrowbanding phase two projects are approved and funded, the project management team will require posting of these monthly reports.	WSP	On- going	Yes	No	No	No change
Rec 7	Not started	When project funding is established for the FCC's phase-two narrowbanding, all OCIO IT oversight policies and requirements will be met, including those on external quality assurance and project management.	WSP	TBD	Yes	No	No	No change
Rec 8	Not started	Coverage requirements, based on engineering study results and in accordance with the Governor's Office approval, will be the basis for phase two funding requests and resulting vendor contracts.	WSP	TBD	Yes	No	No	No change
Rec 9	Completed	DES will execute an administrative amendment to the contract, clarifying roles and responsibilities.	DES	8/16	None	None	None	August 2016 – DES did execute an administrative amendment to the contract clarifying both agencies roles and responsibilities.